THE EAST AFRICAN PARLIAMENTARY INSTITUTE BILL, 2011

MEMORANDUM

The object of this Bill is to—

(a) establish an East African Parliamentary Institute that shall provide training on parliamentary procedures and practices and thus give effect to the to Article 5(1) of the Treaty for the Establishment of the East African Community;

(b) establish a mechanism for capacity and skills development of law makers and other stakeholders in order to promote professionalism;

(c) promote recognition and respect for democracy and parliamentary democracy in the East African region and beyond;
(d) foster the process of deepening and widening integration by providing an avenue for generating and disseminating knowledge on parliamentary procedures, practices and traditions; and

(d) establish a forum which fortifies linkages with law makers in the African region and enhances collaboration with similar Institutions in the African Region and globally.

HON. DORAH K. BYAMUKAMA,
East African Legislative Assembly.
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THE EAST AFRICAN PARLIAMENTARY INSTITUTE BILL, 2011

A Bill for an Act

ENTITLED

THE EAST AFRICAN PARLIAMENTARY INSTITUTE ACT, 2011

An Act to establish the East African Parliamentary Institute and to provide for other related matters

ENACTED by the East African Community and assented to by the Heads of State

PART I—PRELIMINARY

1. This Act may be cited as The East African Parliamentary Institute Act, 2011, and shall come into force on such date as the Council may, by notice published in the Gazette appoint.

2. In this Act unless the context otherwise requires—

"Assembly" means the East African Legislative Assembly established by Article 9 of the Treaty:
“Audit Commission” means the Audit Commission established by Article 134 of the Treaty;

“Clerk” means the Clerk of the East African Legislative Assembly appointed under Article 48 of the Treaty;

“Council” means the Council of Ministers established by Article 9 of the Treaty;

“Board of Trustees” means the Board of Trustees established by section 5;

“financial year” means the financial year referred to under Article 132 of the Treaty;

“Governing Council” means the Governing Council established by section 6;

“National Assembly” with grammatical variation and cognate expression means the national legislature however designated of a Partner State;

“Partner States” means the Republic of Burundi, the Republic of Kenya, the Republic of Rwanda, the United Republic of Tanzania, the Republic of Uganda and any other country granted membership to the Community under Article 3 of the Treaty;

“Secretary General” means the Secretary General of the Community provided for under Article 67 of the Treaty;

“Speaker” means the Speaker of the Assembly provided for under Article 53 of the Treaty;

“Speaker of National Assembly” means the Speaker of the National Assembly of a Partner State;
“Staff Rules and Regulations” means staff rules and regulations provided for under Article 14(3) (g) of the Treaty;

“Summit” means the Summit of the Heads of State established by Article 9 of the Treaty;

“terms and conditions of service” includes salary, wages, overtime pay, pay and wage structures, leave, passages, transport for leave purposes, pensions and other retirement benefits, redundancy and severance payments, hours of duty, grading of posts, medical arrangements, housing, arrangements for transport and travelling on duty, and allowances;

“Treaty” means the Treaty for the establishment of the East African Community.

PART II—ESTABLISHMENT OF THE EAST AFRICAN PARLIAMENTARY INSTITUTE

3. (1) There is established an institution of the Community known as the East African Parliamentary Institute.

(2) The headquarters of the Institute shall be in any Partner State, upon that Partner State’s successful application to host the Institute in accordance with the East African Community criteria for hosting institutions of the Community.

4. The functions of the Institute shall be to—

(a) provide training on parliamentary procedures and practices and thus widening and deepening cooperation among Partner States in political, economic and social fields for mutual benefit:
(b) establish a mechanism for capacity and skills development of lawmakers and other stakeholders in order to promote professionalism;

(c) promote recognition and respect for parliamentary democracy in the East African Region and beyond;

(d) foster the process of deepening and widening integration by providing an avenue for generating and disseminating knowledge on parliamentary procedures, practices and traditions;

(e) establish a forum which fortifies linkages with lawmakers in the African region and enhances collaboration with similar institutions in the African region and globally;

(f) do such other things as may be necessary for promotion of the functions of the Institute under this Act.

PART III—INSTITUTIONAL ARRANGEMENTS

5. (1) The Institute shall be governed by the Board of Trustees comprising of Speakers of the National Assemblies of the Partner States.

(2) The Chairperson of the Board of Trustees shall rotate in the same manner as the other organs and institutions of the Community.

(3) The Clerk shall be the Secretary to the Board of Trustees.
(4) Functions of the Board of Trustees shall be to—

(a) approve policies of the Institute;

(b) engage external partners in sourcing funds;

(c) provide overall leadership and guidance.

6. (1) The Institute shall have a Governing Council comprising of the Clerks of the National Assemblies of the Partner States, and such other persons as the Board may appoint.

(2) The Chairperson of the Governing Council shall rotate in the same manner as the Board of Trustees.

(3) Functions of the Governing Council shall be to—

(a) implement the decisions of the Board of Trustees;

(b) oversee the operations of the Secretariat;

(c) monitor and evaluate the operations of the Institute;

(d) submit quarterly reports to the Board of Trustees on the operations of the Institute.

7. (1) Every decision of the Board of Trustees or the Governing Council shall, as far as possible, be by consensus.

(2) Where on any matter consensus cannot be obtained, the matter shall be decided by voting, and the matter shall be taken to have been decided if supported by the votes of the majority of members present and voting.
(3) The Chairperson shall have neither an original nor a casting vote.

(4) The Board of Trustees and Governing Council may act notwithstanding the absence of any member or any vacancy in the office of a member.

(5) The Board of Trustees and Governing Council may regulate their own procedure.

8. (1) The Board of Trustees shall meet at least bi-annually.

(2) The Board of Trustees may also have extraordinary meetings as and when it is necessary.

(3) All meetings of the Board of Trustees shall be convened by the Chairperson by giving not less than one month notice to the members.

(4) Quorum of the Board of Trustees at any meeting shall be simple majority.

9. (1) The Governing Council shall meet at least on a quarterly basis.

(2) The Governing Council may also have extraordinary meetings as and when it is necessary.

(3) All meetings of the Governing Council shall be convened by the Chairperson by giving not less than one month notice to the members.

(4) The quorum of the Governing Council at any meeting shall be simple majority.
10. (1) The institute shall have a Secretariat which shall be established by the Board of Trustees.

(2) The Secretariat shall comprise an Executive Director and such number of officers as the Governing Council may consider necessary to facilitate the execution of the day to day activities of the Institute.

(3) The functions of the Secretariat shall be to—

(a) execute the day to day activities of the Institute;

(b) facilitate the Governing Council in implementing the decisions of the Board of Trustees; and

(c) provide secretarial services to the Governing Council.

PART III—STAFF OF THE INSTITUTE

11. (1) The Executive Director shall be appointed by the Council on the recommendation of the Board of Trustees.

(2) The Executive Director shall be appointed for a term of 5 years and shall not be eligible for re-appointment.

12. The Executive Director shall—

(a) be the head of the Secretariat and Secretary to the Governing Council;

(b) render expert advice to the Institute on training in parliamentary procedure and practice;

(c) be responsible to the Chairperson of the Governing Council for the general working and efficient conduct of the business of the Institute;
(d) ensure that proper books and records of the Institute are kept and maintained;

(e) carry out such other duties as may be determined by the Governing Council.

13. The Board of Trustees may make recommendations to the Council—

(a) to create such number of offices as may be necessary to ensure the efficient functioning of the Institute; or

(b) to abolish, reclassify or change any designation of any office of the Institute.

14. (1) The terms and conditions of service of the staff of the Institute shall be determined by the Council upon the recommendation of the Board of Trustees.

(2) The Board of Trustees shall, from time to time, recommend to the Council proposals for review of terms and conditions of service of the staff of the Institute.

PART V—FINANCIAL PROVISIONS

15. The sources of funding for Institute shall include—

(a) Partner State National Assemblies;

(b) development partners; and

(c) course fees paid by non-member institutions.

16. The Institute shall in consultation with the Secretary General operate bank accounts as may be necessary for the exercise of the functions of the Institute.
17. At least six months before the commencement of each financial year, the Executive Director shall, in consultation with the Governing Council prepare and submit to the Board of Trustees estimates of the expenses of the Institute for that year.

18. (1) The Budget and accounts of the Institute shall be kept and maintained in United States dollars.

(2) The financial year of the Institute shall run from 1st July to 30th June.


20. The accounts of the Institute shall be audited and reported upon by the Audit Commission in accordance with Article 134 of the Treaty.

**PART IX—MISCELLANEOUS**

21. (1) The Institute shall submit quarterly reports on its activities and operations to the Governing Council.

(2) Reports of the Institute shall be presented to the Board of Trustees by the Clerk on a quarterly basis.