EAST AFRICAN COMMUNITY

BUDGET SPEECH

PRESENTATION OF THE BUDGET OF THE EAST AFRICAN COMMUNITY FOR THE FINANCIAL YEAR 2010/2011 TO THE EAST AFRICAN LEGISLATIVE ASSEMBLY

By

Hon. Dr. Diodorus Buberwa Kamala (MP), Chairperson of the Council of Ministers of the East African Community and Minister for East African Cooperation, United Republic of Tanzania

The Municipal Council Chamber, Mombasa, Kenya, 27 May 2010

Theme: Operationalizing the Common Market and Laying the Foundation for a Monetary Union
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PART I: INTRODUCTION

1. Mr. Speaker: I beg to move that this esteemed Legislative Assembly resolve into a House Committee to debate and approve the proposals by the Council of Ministers for the Budget of the East African Community for the Financial Year 2010/2011.

2. Mr. Speaker, before I begin my speech, I would like to take this opportunity to thank the Secretariat headed by Ambassador Juma Mwapachu for the good job they have done on initiating this Budget am tabling before this august House today.

3. Mr. Speaker, Allow me to thank Senior Officials, Permanent Secretaries and Council of Ministers of the Five EAC Partner States for working on this Budget am presenting before you. I thank them for their time, energy and ideas.
4. **Mr., Speaker**, I would also like to thank the Excellencies Heads of State for their leadership to the Community. Heads of State guidance has enabled this Community to move from Customs Union stage to a Common Market stage scheduled to take off on 1st of July 2010. The Community is now united and stronger than at any other time in history. We are moving forward. EAC is the role model of regional integration in Africa and beyond. I am extending my sincere thanks to the Excellencies Heads of State and I am requesting them to continue providing general directions and impetus as to the development of the objectives of the Community.

5. **Mr. Speaker**, I would like to extend my sincere gratitude to you for your able leadership. Hon Speaker, your able leadership has transformed this August into role model of Regional Assembly in Africa and beyond. I thank you very much and I remain looking forward for your continued leadership.

6. **Mr. Speaker**, allow me as well to thank Members of this august House for the oversight role that they have been exercising for the betterment of the Community. This august House has been working around the clock, days in days out to speed up the process towards deeper integration and widening. Furthermore, this august has provided good inputs in EAC budgeting process by insisting on realization of value for money and investing every shilling in EAC priority areas. Hon Members of EALA, I thank you very much for your true East African Spirit.

7. **Mr. Speaker**, I am extending my sincere thanks to the EALA Clerk and EALA staff for their good job of supporting this Assembly. Without their support, we could not be able to undertake our role. I salute their support; I am requesting them to keep on doing the same.
8. **Mr. Speaker,** Last but not least, I wish to thank all people in Nkengi Constituency for the support they have been extending to me. I do appreciate their support which has enabled me to serve them, to serve Tanzania and to serve East African Community. **I remain looking forward for their continued support and I thank them sincerely in advance.**

9. The theme of this year’s budget is: **Operationalizing the Common Market and laying the foundation for a Monetary Union.** The next Financial Year would be a momentous one as the Community enters a higher phase in its integration Agenda. This follows the ratification of the Common Market Protocol as well as the onset of the critical phase of negotiations of the protocol for the establishment of the East African Monetary Union.

**Global Economic Situation and Implications to the EAC Region**

10. **Mr. Speaker,** The Budget for FY 2010/2011 comes against the background of uncertainty in the global economy with World GDP expected to contract by 2.5% in 2010. The impact of the financial crisis continues to afflict the real economy and dampen consumer demand and growth in employment. The foreign exchange market in our region has lately come under serious pressure. The global stock markets are also depressed in the face of this uncertain environment further reducing private capital flows to developing economies. Private capital flows to Africa decreased by 67% in 2009 according to UNCTAD while overall, OECD assistance to developing countries has dropped by a massive USD 22 billion in the same period.

11. **Mr. Speaker:** In spite of this gloomy economic scenario, the Governors of the Central Banks of the EAC Partner States, in their Communiqué of 10th May 2010, have taken an optimistic posture for East African regional economic
growth. They have observed that the EAC economies have remained largely resilient by maintaining positive GDP growths in 2009 averaging 5.6%. This growth, however, is lower than the EAC targeted convergence GDP rate of 7%. The Governors’ optimism is based on the better weather conditions witnessed in the past few months. Indeed, going by the IMF projections, the Ugandan economy is expected to grow by 6.4% in the next Financial Year, whilst the Kenyan economy is expected to grow by 6% in contrast to 4% in 2009. Rwanda’s economy is expected to grow by 7-8% up from 5.5% in 2009. The Tanzanian economy, on the other hand, expects to grow by 6.4% next year up from 5.7% this year. The IMF also projects Burundi’s economy to grow by 3.9% next year up from 3.5% in 2009.

12. **Mr. Speaker:** Coupled with these promising projections of economic performance, it is gratifying to note that all the EAC Partner States have experienced steady reduction in the rate of inflation this past financial year. From the high double digit inflation rates reported in our previous budget speech, the rate of inflation as at the end of March this year stood at: Rwanda 2.05%, Kenya 3.7%; Burundi 5.6%; Uganda 5.9% and Tanzania 9.4%. Central Bank Governors see positive signs in further lowering the inflation rates especially because of the expected good harvests this year.

13. It is important, however, to point out that our region still faces food insecurity as a result of climate change. The measures that the EAC Partner States have taken within the global response to climate change need to be enhanced and not relaxed. We need to ensure that our region not only enjoys food security but is also able to produce more food as an export crop. It is in this context that the EAC Summit of Heads of State last November decided to hold a Special Summit on Food Security and Climate Change. The Council has already approved the Agriculture Food Security Action Plan and Climate Change Policy. It is hoped that this
Summit will take place soon and come up with concrete and innovative proposals and measures to effectively confront this challenge of food insecurity.

PART II: BUDGET PERFORMANCE FOR FY 2009/2010

14. **Mr. Speaker**: Following this introduction on the global economic environment and how it impinges on our own growth and development prospects, I will now turn to report on the performance of the EAC Budget during the current financial year. The EAC continued to improve on aligning its budget to broad objectives and strategic priorities which were set out as follows:

i. Consolidation of the Customs Union

ii. Finalization of Negotiations of the EA Common Market Protocol

iii. Promotion of intra EAC trade and investments including the EPA negotiations

iv. Concretization of regional projects and programmes in various sectors with priority on infrastructure development

v. Laying the foundations for the Monetary Union

vi. Intensification of activities in Political affairs

vii. Streamlining and strengthening the Financial and Administrative systems as well as the coordination of Organs and Institutions with a view to making the EAC a more effective and efficient organization.

15. **Mr. Speaker**: Pursuant to the foregoing objectives, this Assembly approved the budget for the financial year 2009/2010 totaling USD 54, 257,291. The Council of Ministers has worked hard to ensure that these resources
are spent prudently and that they achieve measurable and tangible results. The detailed budget performance and implementation report for the financial year as at 31st March 2010 is presented in the Cumulative Annex which forms part of this Budget Speech.

**Mr. Speaker:** Allow me now to present a report on the implementation of the strategic plans funded under the 2009/2010 budget as well as on the achievements made.

**Consolidation of Customs Union**

16. **Mr. Speaker:** During the period under review, concerted efforts to further Customs Union especially by promoting a vibrant single market and investment area in East Africa. The phasing down to zero tariffs for all goods traded within the region was realized with effect from 1st January 2010. Between 2005 and 2008, intra EAC trade increased from USD 1,847.3 to USD 2,715.4 Million USD.

17. **Mr. Speaker:** In the course of consolidating the Customs Union, the Community with the support of JICA has embarked on establishing One Stop Border Posts. This initiative will facilitate free movement of goods and people. The Secretariat in collaboration with Partner States has finalized a draft legal framework and policy on the establishment of One Stop Border Posts and the draft Bill is expected to be debated in August 2010 upon submission to EALA by the Council.

**EAC Investment Conferences and Economic Partnerships**

18. The Community organized two important investment conferences which have led to remarkable increase in investment in East Africa. The Second and third EAC Investment Conferences were held in Nairobi in July 2009 and in Kampala in April 2010 respectively. Over 3,800 participants attended both Conferences. These conferences
have realized great success in promoting the region’s economic potentials and investment opportunities.

19. Mr. Speaker, whilst faced by a number of challenges of a historical nature, the EAC has continued to negotiate the Economic Partnership Agreement (EPA) as a block with the European Union. The negotiations are ongoing.

20. Mr. Speaker, The EAC is chairing and participating effectively in the Tripartite EAC-COMESA-SADC initiative towards the establishment of a Free Trade Area of the three major African regional economic communities. The Tripartite Summit is scheduled later this year to receive progress on this matter.

Signing of the Common Market Protocol

21. Mr. Speaker, during the period under review the Community concluded the negotiations of the Common Market Protocol which was signed by the Heads of State in November 2009. The Protocol has been already ratified by all Partner States and will be operational effective on 1st July 2010 as scheduled.

- Mr. Speaker, In line with the directive of the Heads of State that the EAC attains the Monetary Union by 2012, preparations for the establishment of a Monetary Union have begun. In this regard, the EAC Secretariat engaged the European Central Bank (ECB) to advise on the way forward. Its report was adopted by the Council as a working document to guide the East African Monetary Union negotiations scheduled to start in the near future. However, it worth to note that the implementation of a Customs Union, adequate functioning a Common Market and Macroeconomic Convergence are the prerequisite of a Monetary Union.
Enhancement of Regional Infrastructure

22. **Mr. Speaker,** EAC continued to lay emphasis on the development of regional infrastructure as a result of which significant projects under the sector were advanced to higher levels of implementation and actual realization.

**Roads**

23. In the roads sub sector, construction works progressed on the Arusha – Namanga – Athi River Road. 78 kilometers of the Kenyan portion of the road out of a total length of 135 kms planned for construction, have been completed. On the Tanzanian portion, 30 kilometers, out of a total length of 105 kms planned for construction, have also been completed.

24. In addition, the EAC with support from the Japan International Cooperation Agency (JICA), is finalizing the detailed design for a One Stop Border Post at Namanga. The study on the feasibility and detailed design for the Arusha – Holili/Taveta – Voi road is ongoing. This study is financed by the African Development Bank to the tune of USD 2.7 million is expected to be finalized in February 2011. Similar progress was made on the Malindi – Horohoro/Lunga Lunga – Tanga – Bagamoyo road. Much of the preliminary activities have been done and the contract award for this road study is now expected to be finalized by end of August 2010.

25. The study for the East African Transport Facility and Regional Roads Sector Development Programme, is ongoing. The study financed by the ADB to the tune of US$ 2.2 million was contracted in April 2010 and is expected to be completed by July 2010. The objective of the study is to undertake a comprehensive assessment of the transit transport facilitation challenges in the region and design a facilitation model addressing these challenges. The challenges to be documented include those contributing to
road carnage and loss of expensive transport equipment, border dwell times, documentation and procedures, axle load control, capacity challenges, and inter-modal facilitation, among others.

**Railways**

26. **Mr. Speaker:** In the railways sub sector, the Railways Master Plan report was adopted. A regional Conference (co-funded by the World Bank and the African Development Bank) with the theme “**Revitalizing the EAC Railways for Enhanced Regional Integration and Economic Growth**” was held from 11 to 12 March 2010, in Dar es Salaam. The conference was attended by over 200 delegates from the region and beyond. The Conference deliberated on the Master Plan, the initiatives that the Partner States are putting in place to resuscitate the ailing railways, including addressing the weaknesses of the present Concession Agreements and the status on current support from development partners. The main recommendations from the Conference await consideration by the Sectoral Council on Transport, Communications and Meteorology which will meet shortly. The UK DFID has indicated its willingness to support the study on the establishment of an EAC Railways Regulatory Authority which will be responsible for, among other functions, railways development, competition issues, interconnection policies and consumer protection.

**Civil aviation**

27. **Mr. Speaker:** In the civil aviation and airports sub sectors, the review of the study report on the Upper Flight Information Region (UFIR) study by the Partner States was completed at the beginning of the current financial year. A request has been made to various development partners to support a follow up study on the sustainability of the Lower Airspace upon the creation of an autonomous Upper Airspace Administration. UFIR will enhance air navigational
efficiency, rationalize the investments in air navigation and enable the region to pool resources. In the meantime, the process of developing a 10-year Priority Airports Development Programme is ongoing which focuses on commercially viable airports and those to be developed to promote tourism circuits. It is expected that after the finalization of the Strategy, an airports conference will be held to shore up investments in the priority airports.

**ICT development**

28. Mr. Speaker: On ICT development, the Study on the East African Community Broadband Infrastructure Network that commenced in June 2009 was finalized in February 2010. The Sectoral Council on Transport, Communications and Meteorology has approved the report and recommended to the Partner States to jointly mobilize the US$ 28 million required to invest in the construction of the missing links on the Broadband network. The EAC has commenced the mobilization of resources for the project and has approached the African Development Bank to be the lead development partner to realize these funds. Meanwhile, work is in progress on the development of Cyber laws covering electronic transactions, digital signatures and authentication, cyber security, data protection, privacy, intellectual property rights, competition, taxation and information management. The United Nations Conference on Trade and Development (UNCTAD) is financially supporting the development of the Cyber laws in the region.

**Productive and Social Sectors**

29. Mr. Speaker: During Financial Year 2009/2010, efforts were made to enhance capacities in the productive and social sectors.
**Agriculture and Food Security**

30. EAC made significant achievements in the agricultural sector as follows:

i. EAC Food Security Action Plan (2010-2015) was adopted by the Council in March 2010.

ii. Project on strengthening Trade at Regional Level in Agricultural Inputs (STAR) that is being supported by the International Fertilizer Development Centre (IFDC) and the William and Flora Hewlett Foundation of the USA. The project commenced in January, 2009 and will run for two and half years in its first phase. The overall goal of the project is to promote food security and agricultural growth through improved regional trade in agricultural inputs. Initial funding of US $ 150,000 was secured for preliminary activities.

iii. The EAC Avian Influenza Regional Preparedness and Response project has been funded by EU at a cost of 3 Million Euros for three years. The project implementation which began in September 2008 is expected to end in December, 2012. Its overall objective is to minimize the impact of the devastating Avian Influenza through a harmonized and coordinated National Action Plans of the EAC Partner States.

iv. The draft EAC Sanitary and Phytosanitary will be finalized for adoption by the Partner States.

**Regional Industrialization Programme**

31. **Mr. Speaker:** The EAC has commissioned a study on the East African Industrial Development Policy and Strategy.
The final report of the study is expected to be ready in July 2010.

**Youth Employment and Labour Mobility**

**32. Mr. Speaker**, A Regional Issues Paper focusing on Youth employment was prepared with the support of the ILO and has been incorporated as the basis for an integrated approach to addressing youth employment at national and EAC levels. The EAC also conducted a regional manpower survey and has started preparations for a Special Summit to be held next financial year on “Employment Creation and Poverty Reduction” with a special focus on youth.

**Tourism and Wildlife Management**

**33. Mr. Speaker**, during the current Financial Year, significant progress was made in the operationalization of the East African Tourism and Wildlife Marketing Plan and Strategy for joint promotion of East Africa as a single tourist destination. This was achieved through regional consultations and networking as well as joint promotion at the leading tourist source markets abroad. The Draft Protocol on Cooperation in Tourism and Wildlife Management will be finalized by the policy organs of the Community.

**Cooperation in the Health Sector**

**34.** The increased population movement across the borders of the five EAC countries is a positive outcome of the deepening integration process. It however, also poses risks of diseases crossing borders. The response to such a regional epidemiological situation is complex and involves national, regional and international agencies. An efficient and quick flow of information and coordination across the borders is, therefore, crucial for averting incidents of cross border spread of diseases in particular HIV/AIDS, Malaria and Tuberculosis. EAC Partner States in collaboration with
various international development partners have come together to strengthen the regional integration of the health sector through provision of technical and financial support in order to attain the strategic goals and development objectives that are stipulated in the 3rd EAC Development Strategy: 2006 - 2010. To this extent EAC has secured a total of USD $ 10 million towards the implementation of the regional initiatives and interventions over the next five years, including recruitment of additional technical staff.

**Energy**

35. In the Energy Sector, EAC commenced expansion of the Power Master Plan to cover the two new Partner States, Rwanda and Burundi that had not been earlier covered. The Master Plan aims at preparing a least cost power development plan to cater for the Region’s power needs for a 25-year horizon. Other related activities in this area we plan to develop an EAC Cross-Border Electrification Policy that will guide the development of cross border electrification projects which aim at providing electricity to border communities in a cost effective way by connecting consumers to the nearest grid. In April 2009, the border town of Namanga Tanzania was connected to electricity supply from Kenya under the EAC Cross-Border Electrification Programme. Another project aimed at facilitating the sharing of energy resources available in the region with a view to contributing cost effective energy supply and access, is the Dar es Salaam-Tanga-Mombasa natural gas pipeline.

36. **Mr. Speaker**, A major initiative has been the establishment of the Association of Energy Regulators of East Africa (AEREA) which was launched in 2009. The Association will provide a forum for energy regulators in the region to exchange experiences and promote application of best practices in energy regulation in the Community. AEREA is expected to play a key role in shaping the
regulatory function of the energy sector in the Community, will be appropriately linked to the EAC Power Pool once established.

**Intensifying activities under co-operation in Political Affairs**

37. **Mr. Speaker,** Under co-operation in political affairs activities that have been undertaken include the following:

i. A draft framework on good governance has been developed.

ii. A separate draft Protocol on preventing and combating corruption has been adopted by the Council and will soon be signed.

iii. A team of fifteen experts drawn from all the Partner States was established to work on challenges and concerns raised during the exercises of collecting views on Political Federation. The Experts are expected to complete the task in July 2010.

iv. The Partner States have agreed to upgrade the MOU into a Protocol. A draft Protocol has already been adopted by the Council.

v. A Draft Conflict Prevention, Management and Resolution mechanism has been developed and its Early Warning Component has already been approved by Council.

vi. Cooperation in addressing cross border crimes has also continued, with special attention given to collective approach to Anti Narcotic Trafficking, Motor Vehicle Thefts and Human Trafficking.

vii. MoU with UNHCR to enhance cooperation in addressing challenges occasioned by forced displacement of people in the region has been concluded.
**Human Resources and Administration**

38. During the current financial year, the EAC continued its institutional capacity building activities through staff training and development. Activities involved the review of EAC’s financial and administrative internal systems and processes. The outcomes of these activities have been the development of new systems and adoption of the Internal Audit Manual, the EAC Governance Charter, Procurement Manual, Financial Polices and Procedures Manual and the EAC Human Resources Policies and Procedures Manuals. The process of institutional review was also initiated.

**EAC Anniversary Celebrations**

39. **Mr. Speaker,** The celebrations marking the EAC 10th Anniversary were characterized by the enthusiastic response and participation of East Africans, of all walks of life, throughout the Partner States. The events had great impact on raising positive awareness of the EAC and helped to demonstrate the benefits and achievements of regional integration. The celebrations, its climax incorporated the Signing of the EAC Common Market Protocol and the Laying of the Foundation Stone of the EAC Headquarters Building.

40. **Mr. Speaker,** I now wish to outline developments that have taken place in the East African Court of Justice and the East African legislative Assembly during the year under review.

**East African Court of Justice**

41. **Mr. Speaker,** in anticipation of its growing role following the creation of two divisions of the Court and the expected entry into force of the EAC Common Market Protocol, the Court engaged in capacity building for Judges and staff with several tailored courses attended by Judges and staff respectively. The Court employed new staff with a view to
increasing its efficiency in its performance. The Court also carried out major exercise of sensitizing the stakeholders on its arbitration jurisdiction in the Partner States involving broad spectrum of Stakeholders.

**The East African Legislative Assembly**

42. **Mr. Speaker,** With regard to the East African Legislative Assembly, suffices it to mention, that in the period under review, the Assembly realized a number of achievements in respect to its mandate of legislation, oversight and representation functions. In the period under review, the Assembly held four meetings, in August in Dar es Salaam; in November in Arusha; in February in Kampala; and in Kigali in April. The Assembly enacted the EAC Appropriation Act, 2009; the Acts of the East African Community Act, 2009; the East African Community Customs Management (Amendment) Act, 2009; the East African Community Civil Aviation Safety and Security Oversight Agency Act, 2009; and the East African Community Tourism and Wildlife Management Act, 2010.

43. In addition, the Assembly debated and adopted Motions and Resolutions on: the implementation of the provisions of the Convention on the Rights of Persons with Disabilities; the establishment of the East African Community Railway Authority; the practice of Female Genital Mutilation/Cutting; and the legal frameworks towards realization of food security and adaptation to and mitigation of Climate Change in the region. In its oversight function, the Assembly tabled 30 Parliamentary Questions to the Council of Ministers on wide ranging issues regarding the implementation of the Treaty and the integration process.

44. **Mr. Speaker,** The budgetary allocations to the Assembly for the Financial Year 2009/2010 were based on the expanded mandate of the Assembly and the need to strengthen its legislation, oversight and outreach roles.
Indeed the Council is seized of this growing role of the EALA in the integration process, hence as Honourable Members will note in the Budget document under the Estimates for FY 2010/2011, upward adjustments with respect to terms of service for Members and allocations of resources to strengthen the Assembly’s capacity to discharge its mandate effectively, including provisions for recruitment of additional staff to support the work of the Assembly.

Lake Victoria Basin Commission

45. Mr. Speaker, Among the achievements made by the Lake Victoria Basin Commission is the operationalization of the phase two of the Lake Victoria environmental Management Project in the initial three EAC partner states, Kenya, Uganda and Tanzania after the declaration of effectiveness by the World Bank. The funding of the project is USD 252.7 million over a period of eight years. The Lake Victoria Basin Commission has received US dollars 7 million for the regional coordination and management of the project. Notable is the fact that the regional coordination includes support to the Lake Victoria Fisheries Organization (LVFO) and the respective National Cleaner Production Centers. Am also happy to report that the preparatory processes in Rwanda and Burundi is progressing well and there are indications of the two partner states starting implementation anytime in the next financial year.

46. Linked to this project is the operationalization of the Lake Victoria Transport Act (2007). I wish to report that the Lake Victoria Transport Regulations have been approved. Installation of the aids to navigation, work on the search and rescue systems and the hydrographic surveys are on schedule under the support of the LVEMP II project. The Hydrographic Surveys is expected to contribute significantly to increased trade within the five Partner States. Also the African Development Bank continues to support a study on the Lake Victoria Maritime Communications Investment
which is expected to be completed within the next financial year. The private sector has shown a lot of interest in investing in the lake communication which is no doubt important for the search and rescue services.

47. **Mr. Speaker**, The Mount Elgon Regional Ecosystem Conservation Programme between Kenya and Uganda is in the second year of implementation in its redesign form. The programme is offering important lessons in trans-boundary natural resources management and more so in climate change adaptation by local communities. Consultations with the Government of Norway, the main development partner supporting this programme is in progress for the preparation of a full programme running for about five to six years. Other programmes that were carried out in the period under review include the programme on biodiversity conservation and monitoring of Mara river flows that has been supported by USAID with a grant of US Dollars USD 3 million over a three year period; the Lake Victoria Water and Sanitation (LVWATSAN) investment study in fifteen towns (three from each Partner State) that is being supported by the African Development Bank and UN HABITAT; the EAC/AMREF Lake Victoria partnership (EALP) into the EAC Regional Integrated Multi-sectoral Strategic Plan for HIV/AIDS 2008 – 2012; and the study on Assessment of Vulnerability to Climate Change risks in the LVB and the identification of Ecologically Sensitive Areas (ESA) in the lake that is supported under the Partnership Fund.

**Development Partners’ support**

**EAC Partnership Fund**

48. **Mr. Speaker**: The EAC Partnership Fund continues to play a critical role in the development of the EAC. The current contributing members of the Fund are: Belgium, Canada, Denmark, Germany, Finland, France, Norway, Sweden, and
DFID-UK. Other Partners who are contributing to EAC include Japan, World Bank and the European Union. Established in 2006, the Partnership Fund continues to grow both in the level of its participation and scope for contribution. There has been a continuous growth in disbursements into the Partnership Fund as follows: FY 2006/2007 USD 40,920; FY 2007/2008 USD 1,923,009; FY 2008/2009 USD 6,611,143. For the period under review, July 2009 - April 2010, the contributions to Partnership Fund amounted to USD 6,250,825.65. The projects that were approved for support in 2009/2010 included: Support to Common Market Negotiations; Trade Facilitation in EAC; Support to EAC Communication Publicity and Outreach Programme; Fast Tracking Integration of Rwanda and Burundi into the EAC; Capacity Building of EAC; and support to key studies.

**Regional Integration Support Programme (RISP)**

49. **Mr. Speaker**, The total amount funded from 1st July 2009 to 30th June 2010 under the EU funded Regional Integration Support Programme (RISP) was USD 4,399,498 for projects which are being implemented in the following areas:

i. Implementation of the EAC Customs Union; Operationalization of the EAC Competition Act and Regulations; Promotion of Intra EAC Trade; Establishment of the EAC Common Market Protocol; Establishment of the EAC Development Fund.

ii. Improved Trade Negotiating Capacities in Eastern and Southern Africa Member States: Negotiations on the EAC EU Economic Partnership Agreement; and EAC Export Promotion.

iii. Development of Capacities to Develop Standards and meet Sanitary and Phyto Sanitary Requirements, EAC
Standards, Quality Assurance, Metrology and Testing Programme.
iv. Improved and Harmonized Production of Statistical Data and Improved Capacities at the National Statistical Bureaux;
v. Strengthening of Monetary and Fiscal Policy Co-operation, including Study on the East African Monetary Union.
vii. Institutional Capacity Building, including Support to EAC Human Resource, Procurement, Internal Audit and Library systems and procedures; Improving financial systems of the Lake Victoria Basin Commission; Operationalization of the Nyerere Centre for Peace Research; Review of the 2006 - 2010 EAC Development Strategy; Consultancy on the Civil Aviation Safety and Security Organization - 5 Year Strategic Plan; Support to the East African Legislative Assembly.

PART III: CHALLENGES AND WAY FORWARD

50. **Mr. Speaker:** The steady and systematic progress of the EAC is its main forte. This is demonstrated by the establishment of the Customs Union in 2005, the signing of the Common Market Protocol in 2009, the advanced progress towards the establishment of the Monetary Union; and the current focus on infrastructure development and promotion of investments. This has been the source of the recognition and accolades the EAC has received as the most successful regional integration in Africa with great potential and prospects.

51. The greatest challenge for our organization is however to maintain this progress and growth momentum and avoid the temptation to rest on our laurels. We should avoid a situation where we would appear to have established very high and brilliant benchmarks in our regional integration
progress and not reaching them. We should avoid a situation where we would have established very well structured institutions and mechanisms but which have little to show or demonstrate in terms of real and concrete achievements. These are our challenges. We should maintain the momentum with constantly building on our strengths and successes. We should be more resolute and certainly do more, move deeper, higher and faster in shoring up EAC’s regional and global competitiveness.

PART IV: SUPPLEMENTARY BUDGET, FY 2009/2010

52. Mr. Speaker: In this Part IV of my Budget Speech, I would like to report on the performance of the funds that the Secretariat mobilized under this provision for FY 2009/2010. The account of expenditure represent amounts which were not included while preparing budget for the financial year 2009/10 because the funds were not anticipated at the time of the budget preparation. This therefore constitutes a Supplementary Budget for USD 8,483,615 which the Council is seeking the Assembly’s retroactive approval on the following items:

i. World Bank Capacity Building: Agreement for USD 465,970 signed on 4th October 2007, was implemented during the financial year 2009/10 in the amount of USD 199,947.

ii. Kfw- construction of EAC Headquarters: During the financial year 2009/10, Euro 6,000,000 was made available by Kfw for the EAC Headquarters construction. The money will be paid directly by Kfw to the consultants and contractor.
iii. **Rockefeller Foundation:** A Grant Agreement with Rockefeller Foundation was signed on 8 October 2008 and expected to be administered within three years. The grant aims at strengthening cross border human and animal disease prevention, surveillance and control in the East African Community Partner States. During the financial year 2009/10, a total of USD 200,000 was disbursed by the Foundation.

iv. **IDFC Star Project:** A Memorandum of Understanding was signed between EAC and International Fertilizer Development Centre (IFDC) on 13 August 2007 for strengthening Trade at the Regional level in Agricultural inputs in Africa. Total amount disbursed in 2009/10 is USD 150,000.

v. **British American Tobacco (BAT):** BAT transferred USD 68,600 to partially facilitate the hosting of the EAC Jua Kali/Nguvu Kazi exhibition which was held in November 2009. All the funds were spent in 2009/10.

vi. **Kilimo Trust:** EAC signed two Grant Agreements with Kilimo Trust, one in March 2009 for £82,000 and the second one in February 2010 for USD 59,200 aimed at assisting the Secretariat to enhance its capacity for negotiating the EPA with the European Union. Total amount spent during 2009/10 on this grant is USD 159,200.

vii. **COMESA on Climate change initiative:** An Agreement was signed between COMESA and EAC for USD 231,660 covering the period 1st

viii. **The Investment Climate Facility for Africa (ICF):** An MOU was signed between EAC and ICF for USD 1,000,000 under Phase 1 of a study to evaluate the magnitude of the anti counterfeit problem in the EAC region and the formulation of a regional Counterfeit and Piracy Policy. The amount disbursed in 2009/10 paid directly to the consultant is USD 650,000.

ix. **Norwegian Ministry of Foreign Affairs:** An Agreement was signed in March 2009 between EAC and Norway for USD 231,668 to support the recruitment and financing of a Project Development Officer to develop a regional strategy on scaling up access to modern energy services. The amount remitted to EAC in the financial year 2009/10 is USD 231,668.

x. **International Planned Parenthood Federation Africa Region (IPPFAR):** EAC signed an MOU with IPPFAR in August 2009 to provide funds to the tune of USD 135,000 to support the recruitment of a population and reproductive Health Officer for 18 months. A total of USD 45,000 has been disbursed.

**EAC 10th Anniversary Celebrations**

53. **Mr. Speaker,** Following the decision of the Sectoral Council of Minister responsible for EAC Affairs on 10th July 2009, the EAC undertook elaborate celebration of the 10th
Anniversary in 2009. The Council of Ministers at its 19th meeting directed the expenditure of USD 360,490 to cater for the shortfall in financing the EAC-10th Anniversary activities to be drawn from the float funds. The funds were utilized mainly in funding Publicity and Branding Activities which included EAC Media Award, EAC 10th Anniversary Symposium, EAC Cultural Festival, EAC Sports Tournament, EAC Jua Kali Exhibition, development of EAC Awards; and production of various memorabilia for which the Council of Ministers is seeking retroactive approval.

**Study on the EAC-Political Federation**

54. Mr. Speaker, at its 11th Summit held on 20th November 2009, the Heads of State considered a Report of the Council of Ministers on the way forward on the establishment of the EAC-Political Federation. The Summit directed the Council to: constitute a team of experts to undertake detailed studies on the concerns raised and challenges identified on Political Federation with a view to proposing ways of addressing them; and to develop terms of reference for the committee of experts and provide a timelines of six months within which to submit reports. The amount of USD 387,050 has been committed to cover the cost of the Team of Experts to undertake the above assignment for which the Council of Ministers is seeking retrospective approval.

**PART V: ESTIMATES FOR FINANCIAL YEAR 2010/2011**

55. Mr. Speaker, With this review of the achievements and challenges in the implementation of the programme of the current financial Year, 2009/2010, including the Supplementary Budget, I would now like to turn to the presentation of the Budget estimates for Financial Year 2010/2011.
Assumptions

56. The EAC Budget for Financial Year 2010/2011 is being proposed with the following assumptions:

i. That there will be continued and intensified political commitment and popular support behind the EAC integration effort.

ii. That Partner States will maintain stability and enhance convergence of macroeconomic environment, including controlled inflation and stable and predictable exchange rates; and increasingly harmonize their strategic plans and development visions.

iii. That there will be availability of adequate financial resources and timely remittances of Partner States’ contributions.

iv. That the goodwill and confidence of the development partners will be sustained through availability of development partners’ funds for earmarked financial and technical assistance and the prudent management of the resources; and

v. That the constant development and improvement of human resource capacity would be maintained in tandem with the demands of the Community’s expanding mandate.

Estimates and Objectives of FY 2010/2011 Budget

57. Mr. Speaker, The Estimates being presented for Financial Year 2010/2011 have taken into account the broad Objectives under the EAC Development Strategy (2006-2010) and The Council has also applied the MTEF analysis and projections over the next three financial years, i.e. 2010-2013.
Mr. Speaker, in the financial year 2010/2011, the main focus will be on the following priorities:

i. Conclusion of EAC Regional Policy, finalization of the 4th EAC Development Strategy and Communication Strategy

ii. Consolidation of the Customs Union

iii. Operationalizing of the EAC Common Market

iv. Tabling to the East Africa Legislative Assembly such Bills required for the implementation of the Common Market

v. Tabling to the East Africa Legislative Assembly Bills on Counterfeits and Piracy, One Stop Border Posts, HIV and AIDS and Public Private Funding of Infrastructure Projects

vi. Setting the ground and launching the negotiations of the EAC Monetary Union

vii. Strengthening the integration of Rwanda and Burundi to the Community.

viii. Launching and Implementation of East Africa Food Security and Climate Change Policy

ix. Provide the forum for Consultations between the private sector, civil society organizations, other interest groups and appropriate institutions of the community

x. Intensification of Programmes on Infrastructure Development;

xi. Enhancement of Capacities in the Productive and Social Sectors
xii. Formulation of Gender Policy, Youth Policy, Community Development and a Policy on Persons with Disabilities

xiii. Preparation of Strategic Plan on Gender, Children, Youth and Women on Social Economic Development

xiv. Opertaionalize article 122 of the EAC treaty that seek to enhance the role of Women in Business

xv. Formulation of the Civil Society Mobilization Strategy in Regional Integration

xvi. Completion of the Industrialization Policy and Strategy; Investment Strategy

xvii. Deepening Co-operation in Defence, Security and Political matters

xviii. Promotion of Sustainable management and utilization of Environment and Natural Resource.

xix. Enhancement the Implementation of the Lake Victoria Development Programmes

xx. Continuation of the Construction of the EAC Headquarters

xxi. Conclusion of the EPA negotiations

xxii. Conclusion of the Tripartite Free Trade Area Arrangements of COMESA-EAC and SADC

xxiii. Enhancement the Capacity of Inter University Council for East Africa towards realization of a better working East Africa Education System

xxiv. Putting in Place the EAC-Development Fund
PART VI: SUMMARY OF THE BUDGET FY 2010/2011

59. **Mr. Speaker,** After this presentation of the priorities, allow me now to table the Budget estimates for Financial Year 2010/2011 totaling USD 59,963,040. This Budget exceeds the previous year’s approved Budget by 11%. The Summary of the Budget is as follows:

- Personnel Emoluments USD 17,500,729 (29% of the total Budget)
- Recurrent Budget USD 19,744,589 (33% of the total Budget)
- Development Budget USD 22,717,722 (38% of the total Budget)

60. The Budget is allocated to the Organs/Institution as follows: East African Community Secretariat, US Dollars 26,836,651; Defence Liaison Unit, USD 910,244; Customs and Trade, USD 3,696,411; East African Legislative Assembly, USD 10,520,361; East African Court of Justice, USD 2,841,777 and Lake Victoria Basin Commission, USD 15,157,596.

61. The Budget is to be financed by contribution from Partner States, USD 30,748,369; development partners’ contribution, USD 29,141,051; and Miscellaneous Income, USD 73,620.

62. **Mr. Speaker,** before concluding my speech, I would like to take this opportunity to thank our development partners for continued support. In particular, I would like to recognize the following:

   (i) Germany
   (ii) United Kingdom
   (iii) France
(iv) Canada
(v) Norway
(vi) Sweden
(vii) Belgium
(viii) Denmark
(ix) Finland
(x) United States of America
(xi) Japan
(xii) World Bank
(xiii) African Development Bank
(xiv) European Union
(xv) GTZ
(xvi) Rockefeller Foundation
(xvii) Kilimo Trust
(xviii) The Investment Climate Facility for Africa (ICF)
(xix) AWEPA
(xx) African Capacity Building Foundation (ACBF)

(xxi) British American Tobacco (BAT); and
International Planned Parenthood Federation Africa region (IPPFAR).

63. Mr. Speaker: I beg to move.