



**EAST AFRICAN COMMUNITY**

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**IN THE EAST AFRICAN LEGISLATIVE ASSEMBLY (EALA)**

**The Official Report of the Proceedings of the East African  
Legislative Assembly**

**THIRD ASSEMBLY: FOURTH MEETING - SECOND SESSION**

**Thursday, 30<sup>th</sup> January 2014**

*(The East African Legislative Assembly met at 2.30 p.m. in the  
Chamber of the Parliament of Uganda, Kampala, Uganda.)*

**PRAYER**

*(The Speaker, Ms Margaret Nantongo Zziwa, in the Chair)*

*(The Assembly was called to order)*

**COMMUNICATION FROM THE CHAIR**

**The Speaker:** Hon. Members, I wish to welcome you to today's sitting. I want to bring one important appreciation to the East African Law Society who specifically made a courtesy call to the

Speaker but also to this august House. As you are aware, they are one of our very important stakeholders and they still wish to meet with us particularly the Committee on Legal, Rules and Privileges. At an appropriate time, I would ask the Chair to make some space for them so that they are able to share with you some of the important issues which concern both East Africans but also the Justice, Law and Order Sector.

#### LAYING OF PAPERS

(I)

**The Chairperson, Committee on Legal, Rules and Privileges (Ms Dora Byamukama):** Madam Speaker and hon. Members, I beg to lay a report of the Committee in Legal, Rules and Privileges on the review of the Rules of Procedure of the Assembly on the table. I beg to lay.

**The Speaker:** Thank you very much, Chairperson of the Committee of Legal, Rules and Privileges. We shall be able to look at this very important report because we have been waiting for it.

(II)

**Ms Patricia Hajabakiga (Rwanda):** Thank you, Rt hon. Speaker. Pursuant to Section 19 of the Administration of the East African Legislative Assembly Act, 2012, I beg to lay the Third bi-annual

report of the East African Legislative Assembly Commission for the period July to December 2013. I beg to lay.

**The Speaker:** Thank you very much, hon. Patricia Hajabakiga. I want to remind members that this is the Commission's report. Take off time and read through it to ensure that you are conversant with what the Commission has been able to attain during this period so that questions are minimised. Most of what the Commission has done is in this report. Thank you.

SUPPLEMENTARY BUDGET ESTIMATES FOR FINANCIAL YEAR 2013-2014

**The Minister of State for EAC  
Affairs, Uganda (Mr. Shem  
Bageine): Madam Speaker and  
hon. Members, you will recall  
that during yesterday's sitting, I  
gave a lengthy justification on  
the Bill on the supplementary  
budget and I do not intend to**

**repeat it now. We can proceed with the issue of approval of the supplementary budget. I thank you.**

**The Speaker:** Thank you very much, Chair, Council of Ministers. Hon. Members, the motion on the floor is that this Assembly do resolve itself into a Committee of Ways and Means and that this Assembly proceeds to form a Committee of Supply to consider and approve a supplementary expenditure of US\$ 2,143,960 to the budget of the East African Community for the Financial Year 2013-2014. We shall move with the Committee report of the Committee on General Purpose. Hon. Dr Nduwimana, proceed to table the report of the General Purpose Committee.

**The Chairperson, Committee on General Purpose (Dr. Martin Nduwimana):** Thank you, Rt hon. Speaker. I beg to move that the report of the Committee of General Purpose on the EAC supplementary budget for the Financial Year 2013-2014 and the EAC supplementary Bill, 2014. I beg to move.

**The Speaker:** Seconder? Hon. Odette, hon. Bucumi, hon. Patricia, hon. Valerie, hon. Nakawuki, hon. Nancy, hon. Mumbi and hon. Ussi. Proceed.

**Dr. Nduwimana:** Thank you, Rt hon. Speaker. I will start with the introduction.

### **1.0 Introduction**

In accordance with the provisions of Article 49 and 132 of the Treaty Establishing the East African Community and Rules 72 and 79 as well as Annex 5 (f) of the Rules of Procedure of the Assembly, I beg to present to the House the report of the Committee on General Purpose on the EAC Supplementary Budget for the East African Community for the FY 2013/14 for consideration and adoption.

Madam Speaker, on 22<sup>nd</sup> and 27<sup>th</sup> January 2014, the Council of Ministers presented a request for approval by the Assembly comprising three items namely: staff salaries and allowances and

activities funded by USAID, expenditure on the EAC/WB Public Financial Management harmonization project and expenditure on the East and Southern Africa-Indian Ocean (ESA-IO) Maritime Security Project totalling to USD2, 143,960 the breakdown of which is shown below:

Vote No.	Column I	Column 2
001	The amount required in the year ending 30 <sup>th</sup> June, 2014 for the expenditure incurred on staff salaries and allowances and activities funded by USAID at the Secretariat	1,142,763USD
002	The amount required in the year ending 30 <sup>th</sup> June, 2014 for the expenditure incurred on the EAC-PFM Coordination and Harmonisation in the EAC Partner States,	497,700USD
003	The amount required in the year ending 30 <sup>th</sup> June, 2014 for the	506,497USD



	expenditure incurred on the East and Southern Africa - Indian Ocean (ESA -IO) Maritime Security Project	
	<b>TOTAL</b>	<b>USD2,143,960</b>

The Committee was informed that the Secretariat continued sourcing funds after appropriation of the Budget for the Financial Year 2013/14 and these comprised priority activities that were not funded due to shortage of funds. The basis of the request is the emergent nature of already negotiated funds that become available after the passing of the Budget.

## **2.0 Methodology**

Madam Speaker, In consideration of the above request, the Committee analysed the Supplementary Budget for the FY 2013/2014, met with DSG F & A and Officers of the Secretariat on 28<sup>th</sup> and 29<sup>th</sup> January 2014. The following documents were considered:

- (i) Background to the Supplementary Budget
- (ii) MTEF for the Supplementary Budget 2013/14
- (iii) Work plan for the Supplementary Budget 2013/14
- (iv) Financing agreements for:

- The USAID funded Projects
- World Bank Funded Project
- EU Funded Project

### **3.0 Acknowledgement**

The Committee would like to express its appreciation to the following:

The Rt. Hon. Speaker for availing the opportunity for the Committee to consider the Supplementary Budget Bill, 2014 and the office of the Clerk, EALA for facilitation of the Committee.

Further, appreciation goes to the following:

1. Mr. Jean Claude Nsengiyumva, DSG F & A
2. Mr. Juvenal Ndimurirwo, Ag. Director, Finance
3. Ms. Beata Mukabaranga, EAC USAID Programmes Liaison Officer
4. Mr. Leonard Onyonyi, EAC Peace and Security Expert
5. Mr. Stephen Mwilolezi, Budget Officer

### **4.0 Consideration of the EAC Supplementary Budget for the FY 2013/14**

The Committee on General Purpose considered the EAC Supplementary Budget for the FY 2013/14 and was informed that the details of the three components of the Supplementary request is as follows:

- i. The USAID availed more resources through additional funding for Agriculture, Customs, Trade and Institutional Strengthening;
- ii. The EU accepted to fund activities that will enhance Maritime Security in the Eastern and Southern Africa and Indian Ocean Region and contribute to global security and create favourable environment for development of the region and beyond; and
- iii. The World Bank accepted to fund Public Financial Management activities geared towards harmonization of policies that will ease the implementation of free movement of capital and facilitate the move to a Monetary Union.

The Committee was informed that the financing agreements had all already been signed with the expectation that implementation should start as soon as funds were approved by the Assembly.

The Committee was further informed that with regard to the Council's commitment to secure funding for the social sector, the Secretariat had so far secured funds for a conference on Persons with Disabilities, a conference for women in business and a diaspora conference for the youth.

The questions and respective responses are attached as Annex I.

## 5.0 Observations of the Committee

- 1) The Committee expects as has been reiterated before that an implementation or progress status should be provided with regard to the approved budget as well as all outstanding commitments made by the Council of Ministers. The Council undertook to always provide a midterm review report but this has not been provided.

The Committee observes that all relevant information pertaining to the Supplementary request was not provided in a timely, appropriate and adequate manner.

- 2) The Committee takes note of the undertakings made by the DSG F & A through the EAC Secretary General with regard to secured funds for a conference for Persons with Disabilities, Women in Business and a Youth Diaspora Conference.
- 3) The Committee appreciates the position of the Council of Ministers and the Secretariat with regard to challenges posed by implementation of outstanding policy decisions including the Institutional Review and the recruitment process as well as the consequences of delays as a result of understaffing.

- 4) The Committee take note of the commitment made toward working with the Committee and the Assembly for an improved budgeting process in terms of improved content and process.

The DSG F & A, Mr. Nsengiyumva, in his submission, informed the Committee that the mid-term review was underway and the undertakings by the Council were still valid and forthcoming. The report would be tabled before the Assembly as soon as all the information is available. He further undertook to ensure that all the required information is availed in a timely manner to enable the Committee carry out scrutiny and due diligence during the budget process.

The DSG F & A, Mr. Nsengiyumva further informed the Committee that other sectors that were in need of funding form part of requests made by the Secretariat to donors as negotiations proceed throughout the year.

## **6.0 Recommendations**

The Committee on General Purpose recommends that:-

1. The mid-term review report be tabled before the Assembly during the next meeting in Kigali, Rwanda. For the future, the Committee as a principle, insists that at least

a partial midterm report of the specific sectors for which a supplementary is sought and all the requisite information be attached to the request; and

2. The Committee recommends that the Council of Ministers present supplementary requests to the Assembly any time necessity arises, as negotiations continue with regard to the outstanding commitments to source funds for the social sectors, the Kiswahili Commission, sensitization on the EAC, drafting of bills among others as was previously undertaken.

## **7.0 Conclusion**

The Committee appreciates the responses given by the DSG F & A and the technical staff of the EAC who took note of the concerns expressed by the Members of the Committee and undertook to consider and work toward a smoother overall budgetary process. The Committee on its part, undertakes to follow up on all pending issues and commitments and report to the Assembly accordingly.

The Committee, therefore presents the report on the EAC Supplementary Budget as well as the EAC Supplementary Bill, 2014 for consideration and debate by this August House and moves that

the House approves the proposals made by the Council of Ministers for the EAC Supplementary Budget for the FY 2013/14 while taking into consideration the adjustments made in the speech presented by the Chairperson, Council of Ministers on 29<sup>th</sup> January 2014.

Madam Speaker, I beg to move.

**The Speaker:** Thank you very much, Dr Nduwimana, Chairperson of the Committee of General Purpose. Hon. Members, the motion on the floor is that this Assembly do resolve itself into a committee of Ways and Means and a Committee of Supply to consider and approve the supplementary expenditure of US\$ 2,143,960 to the budget of the East African Community for the Financial Year 2013-2014. Debate is open.



**Mr. Bernard Mulengani (Uganda):** Thank you very much, Madam Speaker. I want to say that I am a member of this committee and I am not objecting to what my Chair has said but for purposes of clarity, there are a few areas that I wish to make emphasis on. These are the areas regarding the manner and procedure in which the Executive is handling issues concerning supplementary budgets.

When you look at what the Council report submitted on this table and the reasons that were eventually given to the committee as to why the supplementary budget is necessary, in some parts they are disconnect.

The committee was ably informed that some of these activities were new in nature. As we went on to make analysis and critical checks, it came out to be true that some of these activities were on going. It is okay because supplementary budget is not a bad thing if it is proved worthy.

As a committee, we are challenged that when the Executive brings a supplementary budget, we expect them, like the Chair said, to bring the status of the pervious budget on those items. While on the committee I told my colleagues that we had a similar problem with MERCEP where we visited Kapchorwa but the very citizens who were benefiting from the programs of Uganda Government to

enhance them out of poverty were the same people receiving funds from Mt Elgon eco system.

The challenge that was raised then and I am raising it again is differentiating the cow that we saw from the proceeds of MERCEP and the proceeds from Government of Uganda was a challenge. This arises again. When you look at the back of your reports, there is a small document on page eight of the annex. We specifically raised activities that were similar in nature in the previous budget MTEF of 2013-2014 that seemingly in the supplementary budget MTEF- to me I was highly convinced that they were similar to those activities. But because of the interest of integration, we are being convinced when you look at the comments given by the technical people.

I will give an example in the last column. All the three activities contribute to achieving the target; Customs ICT connectivity installed and operationalized by June 2014. The activity being described is development of regional framework on single window system. When you look at row three on the first column, they are saying operationalizing the strategy framework for a single window. How do you operationalize something you are yet to develop?

These are things that Council should look at because these are donor monies and they are coming to the Community, we think we should utilise them and look for activities that are already existing and we put them there that yes, we have to use this supplementary budget.

As a House, our role is to see the value addition as to whether you see that this development is different to the other ones referred to in the previous budget. This is because they go ahead to say, it was noticed that the costs of the two meetings was originally understated. Therefore there is no duplication. If they were understated, this is where we would have got the Council present to this floor a status of these particular activities, the level of coverage and the deficit.

This is because we are passing this supplementary budget in the interest of the integration but Madam Speaker, I want to tell this House that we are passing this budget with a lot of constraints because we do not know the status of the implementation of these activities we passed in June last year in Kampala. Those are pre conditions. For us to be able to pass a supplementary budget. The Executive should be able to tell this House the status of the previous budget we gave them. Short of that, we are doing what they term rubber stamping and I want

to desist from this because we shall not be adding value to the tax payers money of those countries that are sending these grants.

Madam Speaker, again whenever we interact with the Executive, we take their words as something that is truthful but to our disappointment, at times what they say in the committee and on the floor is not implemented. We are beginning to think that because they are aware that after all after five years another lot of members will be in this House and therefore they will be able to play around with the memory about particular issues-

This is because during the budgeting process here in Kampala, the Executive committed a lot of things to be put in place when a supplementary budget comes. Now we are being told futuristic promises again. Up to when will we continue listening to this? I keep on reminding ourselves that the only single powerful tool that this House has is the budget. For us to be able to achieve what we want, the best tool to use is the budget. This is when the Executive maybe will be able to know that what we want should be implemented.

Madam Speaker, with those few observations and remarks, I want to bring to the attention of members if you did not read through the MTEF of the supplementary, again this budget we are passing,

if you look through how these activities are going to be implemented, they are only full of air travels, per diems, salaries for spouses, school fees to their children and these are the things we are passing to achieve these said activities. There are conferences, consultancies- We have condemned all these.

During the budget workshop, the Secretary General spoke and we applauded his speech that there will be less and less of consultancies. Who does not remember this? We were in that meeting but supplementary is more and more of travelling, conferences and workshops.

I keep on asking myself. Who made this policy in the Community that thinks that members of Parliament do not have children, they do not have spouses and it is only focused for the staff that they have spouses. Who said that we are not required to be settled in Arusha? I think Council should look at this policy because we also have children and wives and husbands. I think the policy is discriminative in nature.

Madam Speaker, the other issue that was picked out of this supplementary- I would wish my colleague hon. Shy-Rose to give me information through your Chair - (*Interruption*) -

**The Speaker:** Hon. Shy-Rose, the procedure is that if you have information, you rise up and you are given an opportunity. If you have information to give to hon. Mulengani, you can have the opportunity.

**Mr. Mulengani:** I take it, Hon. Shy-Rose.

**Ms Bhanji:** Thank you, Madam Speaker. *Mheshimiwa* Mulengani was only talking about married *mheshimiwas*. Some of us who are still single are also expecting to get married very soon. Thank you.

**The Speaker:** So you want to debate-

**Ms Bhanji:** And have children as well.

**The Speaker:** So you want to legislate in anticipation? Proceed and try to wind up.



**Mr. Mulengani:** Thank you very much, hon. Shy-Rose. That is a good one. by the way even if you are not married, it does not necessarily mean you do not have a child. Those are capabilities of life.

Madam Speaker, the other point that was highlighted and came to the committee is the manner in which project staff are being recruited. It is the level of temporary staff in the Community and the way they are being brought on board; the salary scales and their benefits.

Madam Speaker, this is an area that needs urgent focus and as a House, we need to come out and request the relevant committee to particularly address this concern in the Community otherwise we are running into a crash. I want to thank you for the opportunity, Madam Speaker and I support the report.

**The Speaker:** Thank you very much.

**Mr. Peter Mathuki (Kenya):** Thank you very much, Madam Speaker for the opportunity. I have gone through the document and I am concerned particularly with the issues of involving the social sector because I can see clearly that there is no focused manner in which the Secretariat is involving the private Sector into some of these issues.

This is because when we are talking of a social sector which is a key stakeholder of the EAC integration process, we are talking about the people of East Africa who are supposed to be part and parcel of the process. We are saying it is supposed to be a people driven process. When the Secretariat goes simply to identify some few conferences and meetings to inform a few groups in the social sector, I do not think we are very fair to the people of East Africa.

So I think it is only fair that the Secretariat and Council of Ministers would come up with a very methodological approach on how to involve the social sector. I do not think it is adequate by simply calling a conference on persons with disabilities, with a lot of respect to them or women in business, with a lot of respect to them. There are so many other stakeholders into this.

When you go through the Common Market protocol and the time we were drafting this, there were a number of people who were involved including the workers, the labour movement in this region. They are not part, they are not even considered, they are not updated on what is happening and yet they are supposed to be the ones driving the process.

So my appeal to the Secretariat and Council of Ministers is to be more committed in involving people in coming up with a clear plan on how to involve the people of East Africa because to me this is very important.

Madam Speaker, I am concerned again as my colleague has said when we are saying that we are recruiting people without the due process. We are saying we have been waiting on the structures of review process of the EAC and yet staff and workers are being employed without waiting for this. I do not think this is fair. It would be very unfortunate for us as members of this Assembly to simply come into this and rubber stamp a document.

So I think that as they make their recommendations, it is very important that they tell us who these stakeholders are. Particularly social sector stakeholders who are being involved in some of these things in the process. What are the plans? What is the Council of Ministers and the Secretariat doing to make

sure that whatever they do, it has direct value to the people of East Africa. I thank you very much, Madam Speaker.

**Mr. Christophe Bazivamo (Rwanda):** Thank you, Rt hon. Speaker for this opportunity. As I also appreciate the reasons for supporting this report, I want to remind this House that during EALA two and in some sessions of this House in 2012, the Council of Ministers and the Secretariat were urged to organise the following:

1. To promote and support East African Community regional fertilizer production plants in accordance with the East African Community Food Security Policy to ensure availability and accessibility of fertilizers to farmers thanks to the huge potential of raw material in our region.
2. To organise East African Community regional trade exhibition as it is done in other regions like in South Africa, Australia, Canada, etc. to promote the region's mineral potential for the betterment of our citizens.
3. To organise an East African Community International conference on the genocide against Tutsi as a motion at this effect was passed by this House during the Kigali session in 2013.

The reasons given for not having done these noble activities is lack of funding. While these items are not taken into

consideration in this supplementary budget? Can we have some explanation? And why it is not taken into consideration while mobilising funds for supplementary budgets.

To this end, if the Chairperson of the committee agrees, I wish to add another recommendation reading, "The Council of Ministers and the Secretariat should fast track implementation of EALA resolutions and decisions among others, the East African Community exhibition which has to be organised on mining, to fast track the promotion of East African Community fertilizers production plant and to organise the requested East African Community regional or international conference on the genocide against Tutsi."

Thank you and I support the report.

**The Speaker:** Thank you very much.



**Ms Dora Byamukama (Uganda):** Thank you, Madam Speaker. I would like to start off by thanking the committee under the excellent leadership of hon. Dr Martin Nduwimana for an excellent report. Yesterday hon. Mwinyi was talking about a format. I believe this format seems ideal and I want to congratulate the committee on the clarity of the report and the information it has provided.

Madam Speaker, I have two issues I would like to raise. First and foremost is the issue of a notion of a supplementary budget. This issue has now become like a tradition. In all fairness, a supplementary budget shows that you are indisciplined or that you did not have the capacity to have the foresight to be able to ascertain with some degree of clarity as to what activities you would undertake and what monies you would need.

I really look forward in my ten years, God willing of EALA, to serve in one particular year when there will be no supplementary budget. So I think we need to take this cautiously because if we are going to have a supplementary budget like hon. Mulengani said, the reasons must be very compelling otherwise we shall seem shabby.

Second Madam Speaker is on the issue of language used. When you look at the supplementary Appropriation Bill, 2014 and you look at the schedule on page four, you will see that in column one

which is note 001, the amount required in the year ended 30<sup>th</sup> June 2014 for the expenditure incurred on staff salaries and allowances and activities funded by USAID at the Secretariat.

This word incurred is captured in this first column. My question is, has this money already been incurred? Is it yet to be incurred? Because when you look at what the report has put as an appendix, it is as if it is an item which is to be expended upon but in the schedule, it seems it has been incurred. So I would like to understand. Are we giving retrospective approval or is it a supplementary budget?

Madam Speaker, I would like to go to my final point and this is in relation to the budget aspect. When you look at Article 135(5), you will find that this function is a shared function with the Council of Ministers. I remember and I would like to have my memory refreshed, that we put a percentage as to how much a supplementary should be of the budget. Are we still adhering to this percentage because when I look at recommendation number two of the committee, the committee recommends that the Council of Ministers present supplementary request to the Assembly any time necessity arises.

We are giving them a blank cheque, it is as if a supplementary budget is a tradition or it is a norm. The point is, there is a

policy which prescribes what percentage we should have a supplementary budget and therefore we should be very careful not to go above this percentage and if possible, we should ensure that we do not entertain supplementary budgets - (*Interruption*)

**Dr. Nyiramilimo:** Thank you, Rt hon. Speaker and thank you, hon. Dora for giving way. I want to inform hon. Dora that this Community lives on donor funded money. As you know, more than 60 percent is donor funded money which means the Community continues to beg for its activities to be carried out and at a time a donor accepts to give a fund, then there is the memorandum of understanding with the Secretary General of the Community and that is the time he can now bring the supplementary budget to be approved.

This means that here we cannot determine how often or which number or percentage of supplementary budgets we shall accept per a financial year. Thank you, Madam Speaker.

**The Speaker:** That seemed long. I wish I had given you a whole space. Hon. Dora, kindly wind up.

**Ms Byamukama:** Madam Speaker, I thank hon. Odette for the information. I think it makes it clear to all of us that we are not in control because even if you came to my house and for example you found that I had three activities, the wedding of my daughter, my birthday and maybe my husband's birthday and you come in and say no, I want to bring in your grandmother's birthday. I would say hold on, these are my projected activities.

So I think we should work professionally. Much as the donors would like to give us money, should we have our door wide open to receive any money from anybody? I think we should work with our donors so that they understand our activities and so that they bring in money in a timely manner if they are really supporting discipline and also productivity in the Community.

I would like to conclude, Madam Speaker and thank you for your indulgence by thanking the DSG F&A Mr Nsengiyumva for the efforts that he has put in because I know for a fact that the budget committee has had very serious problems when it comes to receipt of reports and I trust that you change what has been happening before and that as requested by the committee, you will be able to present a midterm report in the meeting of

Kigali in Rwanda as has been recommended. I thank you and I support.

**Ms Nancy Abisai (Kenya):** Thank you, Madam Speaker. I am a member of this committee and I would like, from the onset, to say that yes just like my colleagues have reiterated I support the report. We did have issues to raise and I would like to draw the attention of members especially to the annex one of the answers and questions. There are some of the issues that we raised as a committee and I want to thank the DSG because I think he really made an effort to be there and to respond to some of the concerns that we raised. He tried to respond to the issues in the best way but we did also let him know- yes he did. He was there and I think that is important.

I was not a member of the Second EALA but I did hear that as a House you did have challenges in terms of getting some of the Secretariat staff available to respond to some of the concerns. I think for that we as a committee appreciate. They took time and they were there to respond to everything that we wanted to know.

Nevertheless, one of the aspects that we need to consider and we did raise this at the committee level so I thought I would just make mention for benefit of the House and other members. The whole question like on the responses on page four on the annex. What hon. Mulengani raised so that it is not taken out of



context, is actually the issue that we talked about of allowances and salaries.

From the perspective of our donor money, sometimes when we get funds from development partners, it is important to look at how we can be able to implement some of the activities utilising some of the existing staff so that we do not necessarily have to recruit just for those particular projects. It is a way of saving sometimes so that we do not always have to say-

Like for example I do not believe that we do not have an IT expert for trade who already exists at the Community. Is his docket too full that we needed to get another IT expert on trade? I do not know.

I know that the Secretariat is doing a lot on climate change. We did raise the question of specialists. You know these days so many people call themselves specialists and consultants. I think we need to look at who we bring on board and whether it is necessary for us to have those then we would not always have to respond to questions of salaries and allowances.

How much can we have more of this money put into project implementation as opposed to allowances and stuff like that?

Having said that, I also want to raise the question of priorities because I know that the Secretariat has very clear priorities and programs that they have put in place on what they want to implement but in terms of receiving funding, EAC is a hot bed and everybody wants to relate with EAC. I believe it is because of the region and the way it is structured, the Secretariat and all the other Organs.

I think they are doing a good job but we have to be careful because right now, there are some organisations out there who are really taking advantage of EAC and even going out to fundraise in the name of EAC and even implementing activities in the name of EAC. That is something we must stop because we do not want for them to come and give us funds and a certain percentage they say we have supported EAC in doing this and that and then on the other hand take the bigger chunk of the money and also purport to be implementing the very same activities and then come in the name of partnership.

I think that is one thing we need to look at so that without mentioning names otherwise if I go into that, it will become another story.

Madam Speaker, having said that and as I conclude, I think it is important to note that the budgetary process may have its own

anomalies but it has improved and it is continuing to improve and for that we appreciate.

The priority areas identified- Yes it is true they will go a lot into the aspect of deepening integration especially this supplementary budget and the way the committee actually decided to say that we will pass this budget. This is because it is also going to enhance maritime security and that is an important aspect within the Community.

Thirdly, I want to commend the Secretariat for developing good working relationship with development partners but again and again I will say that there is need for us to put a lot of emphasis on the social sector. The reason why we are saying the social sector is the issues of culture, education, women, persons living with disabilities, this is what touches the heart of the ordinary citizen.

When we are going to talk about Political Federation, this is the only way in which the ordinary citizen can feel that they belong to the Community so there is need for us to touch on the social sector.

Lastly, as a committee, we are looking forward to the capacity building of parliamentarians on the budgetary process. I think

that is very important so we are really looking forward to that workshop and Madam Speaker, I think it will add a lot of value in the way that we understand and debate on the budget.

With that, I support the motion, thank you.

**The Speaker:** Thank you.

**Ms Valerie Nyirahabineza (Rwanda):** Thank you very much, Rt hon. Speaker for giving me the opportunity to contribute to this motion. First of all I would like to declare that I am a member of the General Purpose Committee and I do support the motion.

Rt hon. Speaker, this supplementary budget that the Assembly has requested to pass - Everything that is highlighted in the supplementary budget that was given is really understandable and tangible. The main objective of these monies is to improve the lives of all East Africans and for that matter I fully support it.

I am also indebted to say that the reason as to why this supplementary budget was presented is that after we passed the budget to the Financial Year 2013-2014, the Secretariat continued to source funds after this appropriation of the budget and that is why they came up with what is put before us for approval.

First of all I would like to thank the Secretariat because it is doing its role of resource mobilisation officers and secondly, I would like to sincerely thank honourable DSG Jean Claude because you can see that there is a big improvement in the manner in which the budget itself is presented.

Although there are some few things I wanted to come back on like for example and so many people have alluded to them. When you are presenting a supplementary budget, when you are requesting the Assembly to approve that supplementary budget, it is good that the Assembly - If not at least the very committee that deals with budget issues is informed about how the very budget that was passed for this financial year up to now has been implemented and the kind of challenges encountered so far as to the implementation of the budget.

This is because it is not so easy for us to know exactly what has been happening. Is this money requested for approval by the Assembly coming to implement new activities or old ones? Fortunately, the DSG and his team were able to convince us and we have also taken our time as the General Purpose Committee to go through the MTF and we saw that this supplementary budget is really going to fill in the gaps in the priorities for this financial Year 2-013-2014.

A good example they have given is that this regional maritime security strategy and action plan were concluded and adopted by ministers in October 2010 but since then, there have been no resources for its implementation. They had approached many donors including the EU, COMESA, IGAD and IOC and the same was

approved in 2013 immediately after the budgetary process for 2013-2014 had already been conducted.

This is good and I really appreciate but I would like to insist on one thing and let me quote the Chair Council emeritus I think last year when he was presenting the budget. I think it was in this very room. He promised us and said that the General Purpose Committee and those people who were scrutinising the budget are going to be involved in the whole budget process. Well, the pre-budget conference takes place each and every year and the General Purpose Committee members are invited for them to approve together with the Secretariat meaning the Executive or to agree on the priorities for the next financial year.

We know for a fact that this supplementary budget or at least the activities highlighted in it are in line with the priorities for this financial year but next time as a General Purpose Committee, we should be strongly involved because even the interrogation we are putting forward may not arise if the General Purpose Committee was fully engaged or involved in this Budget process.

Otherwise, I do not think there is a controversy as to the budget that is highlighted in the supplementary budget but another thing I wanted to come back to is the social sectors.



This social sector, every time we are scrutinising the budget, we spend more time on these social sectors. You know for a fact that it is a very wide sector.

For instance things or activities concerning children and even the elderly are not given due consideration. That is why I would urge the DSG while he is making tremendous change in the department to really think about how to outsource funding for this social sector especially for women and so many other categories including the elderly.

We are all elders or maybe in a few years we will be elders. And we should be given due attention. I thank you, Rt hon. Speaker.

**The Speaker:** Thank you very much.

**Ms Patricia Hajabakiga (Rwanda):** Thank you, Rt hon. Speaker. I would also like to thank both the Chair Council for a good budget speech which was read to us. I thank the committee for a very good report and advice which we received from the committee. I am not a member of the General Purpose Committee but I appreciate the very important role played by this committee in the development of our Community.

Rt hon. Speaker, I want to say that I support the motion and urge my colleagues that we pass this budget for various reasons. One is that if you look at the areas covered under this supplementary budget, they are all very critical and implements our own EAC strategic plan.

Second is that at any one time, even in our own Partner States, let us say if there is revenue collection, there is an estimate that a country will collect let us say 10 billion. If the country is lucky and that as they collected they got the revenues and exceeded 10 billion, the Executive will have to come to the Parliament to seek to be allowed to use those funds otherwise they cannot use the funds which they have not been allowed to use by Parliament.

So I urge the Executive, our own Council of Ministers and the Secretariat that they try as much as possible to abide by the

law. I think if you remember Rt hon. Speaker, we used to struggle when the Council of Ministers and the Secretariat used to use funds without authorisation and it is this very same House I remember if I am not mistaken it was probably in Kampala that the Secretariat and Council were requested and actually directed to never ever spend money without authorisation. so I want to congratulate that they are abiding by that principle.

Rt hon. Speaker, that said, let me come back to the issue raised by hon. Mulengani and I also want to support hon. Mulengani that there should have been a report indicating how far they have gone in the implementation of the budget. You cannot seek money when you have not shown what you used the previous money provided to you for.

While I would recommend that we pass this budget, let us agree that the Council of Ministers brings the report before they submit the next budget for 2014-2015. That means that if they will not have brought that report then the House may decide otherwise to deal with the report of the next financial year. I beg to support, Rt hon. Speaker.

**Ms Nusura Tiperu (Uganda):** Thank you very much, Madam Speaker. I wish to join my colleagues in support of the motion but allow me to use this chance Madam Speaker as a member of the committee to thank the Secretary General, the deputy Secretary general and his team for their patience and time when they came before the committee.

The chairman in his wisdom rules that the Secretariat especially when bringing crucial issues like those to do with finance should bring in high level delegations; people who can take stands. In this regard, I think the Secretariat did so well by giving us the people who could take decisions whenever we raised questions.

Madam Speaker, today may be our last day to speak here so allow me to use this opportunity to thank the Uganda Parliament through the Speaker of the Ugandan Parliament for the hospitality we have enjoyed. Our colleagues while interacting with them in the corridors,. Some of us have used their offices. We really must thank them and we thank you for bringing us to Uganda.

Madam Speaker, I wish to support the resolution and I want to thank the fact that yesterday the report was read by none other than the honourable Shem Bageine because as a committee, we have

him on record when he said that in future when they bring in a supplementary budget, they will make sure that they take in some of our requests. It is in that regard that we really pushed the technical team and said that yes they have their priorities but EALA also feels that we have our priorities in areas like the underfunding of committee activities, we have members who want to bringing bills to do with PWD especially hon. Ndahiro and yet we lack financing for a conference to collect views and so forth.

Madam Speaker, before this House - **(inaudible)** - we will have a conference for people with disabilities, we will have a conference for the women among others. So really we felt better. It was a win, win situation and so as a member of the committee, I come here with pride to support their demand for us to approve this supplementary budget.

Madam Speaker, we congratulate the Secretary General in a special way because we have tasked him time and again like hon. Nancy has ably put it, to use his position as the one mandated to look for resources and from this supplementary budget, we see resources being mobilised from USAID, the World Bank, the European Union, an indication that the SG and DSGs are working

and are doing things pursuant to the demands of the members of Parliament. We want to congratulate them for that.

Of course we need the donor funding so as to finance some of the activities that are being underfunded and we encourage the Chair, Council and his team to ensure that EALA's demands which also require funding are given due consideration in the next budget.

Madam Speaker, I want to support because of the following reasons. First when we look at the purpose as to why they are asking for money, we were convinced that the money is being requested for the operationalization of a single Customs territory, for the development of a strategy for EAC food security and nutrition and for many other reasons.

Madam Speaker, when we talk about food security this is a pertinent matter. We have had issues of the region being food insecure regardless of the fact that now we have stability in the region, we have insecurity as far as food is concerned.

Last week we talked about the issue of mortality of our cattle, restriction of movements so if funding is being provided so that we come up with a common regional policy so as to see how the

region can be food secure, I see no reason why as a Parliament we do not approve this supplementary budget.

Madam Speaker, we are proud because the region is blessed. It is a fertile nation and of course with this financing we will be able to produce more.

My colleague Nancy had spoken about this but allow me to add among other reasons why the money being secured is the issue of maritime safety. In 2009, the Indian Ocean countries and the EAC countries agreed to have joint security strategy on the Indian Ocean and as you know. The Indian Ocean is crucial and key to this region. It is the connector of Africa to the rest of the world. It is a source of tourism and so security on this water body is of paramount importance. It is a matter of urgency and so if money has been raised to handle security on this region, I think as a Parliament we will be proud to approve this supplementary budget so that that corridor is safe.

I therefore wish to congratulate the technical team yet again and say that amongst some of the regions that touched my heart was the plan to have harmonisation in the nature in which prisons services re handled and I wish to use this opportunity to congratulate the commissioners of prisons in East Africa.



For me I know Commissioner Bashaija from Uganda who is working tirelessly with his colleagues and part of that money is going into the development of a strategic plan for a regional forensic referral centre. That is key.

We have issues of accommodation in our prisons, we have situations whereby people are using buckets as toilets instead of having proper toilets. We have prisons not having facilities for skills development. Madam Speaker, the prisons are meant to reform culprits so we have had situations whereby culprits have come out of prison more hardened than ever before.

So my appeal to the members is that the committee needs wisdom under the chairmanship of non-other than hon. Nduwimana, after internalising the reasons there given and considering the value as to why the money -

So Madam Speaker, I therefore appeal that we support the proposal from the Council and say that it is pertinent especially at a time when we are urging the Council to ensure the implementation of the Common Market Protocol, a time when we are envisaging free movement of goods, capital and labour, a time when we need all infrastructure put in place.

With those few words, allow me conclude by congratulating the government of Southern Sudan for having released the detainees who were part of the reasons as to why the country broke into war.

Allow me to congratulate the President of Kenya, our Chairman of Summit for receiving the detainees and working alongside with all the members of Summit in the region to ensure that Sudan is peaceful. The peace in Sudan has a replica onto the East African region and the safety in Sudan is of paramount importance to all of us and I want to thank the rebels plus the government for allowing cessation of fire arms because having come from a war torn area, when governments allow to cease fire or when rebels allow to cease fire, that means people are not dying. That means your son, your brother who could be in the battle field is being saved by the day. *Asanteni sana*, I wish you the best.

**Ms Sara Bonaya (Kenya):** Thank you, Madam Speaker. I would like to start by thanking the Committee of general Purpose for the good work they have done and for using a fine tooth comb to look through this supplementary budget. I would also want to thank the Secretariat for having responded to some of the critical issues like livestock and health issues that are being considered through this budget.

I would also like to thank the Council of Ministers for the good presentation on the supplementary budget.

Madam Speaker, I would like to raise an issue on recruitment of staff through this supplementary budget. I would like to state that I feel the way we are recruiting the staff through donor funded projects is actually demoralising our staff because they come with better pay and they just come in an ad hoc manner while most of our staff who are well educated, most of them with Masters degrees have been hanging on for five or six years or even more without being confirmed.

So I would like to request that if these members of staff can be considered and if we can negotiate on their behalf, if any of them could be having this expertise that we can give them priority or opportunity for them to be taken through these projects.

Madam Speaker, we have the crippling institutional review process in our Community and this has actually caused us to shrink in terms of our staff so the rate at which we are getting on board project staff is completely creating acrimony and imbalance and we need to look into this. We need to have some kind of harmony because these are all very highly qualified and skilled members and this Community should give equal opportunities in terms of remuneration and opportunities.

Madam Speaker, the issue of mushrooming of projects and programs in the Community without consolidating the gains that we have already made. As we bring in new proposals, there are issues that are already hanging loose which we have not tightened. Maybe as we deal with donors, we need to appeal to them to make it a priority that the things which are already pending and are not yet completely concluded can be given priority instead of being over ambitious and bringing on board new ideas and new projects and programs.

Knowing that most of our projects and programs are donor funded, I think we just have to be honest to ourselves and know that we are actually losing our integration process. We are losing control, we are losing ownership and we are not sustaining it in any way. We have left it in the hands of good partners and

friends but I do not think we will be depending on others for far too long because we know the benefits and advantages to us and our people for this very beautiful process that we have started. I support the motion, thank you, Madam Speaker.

**Mr. Celestin Kabahizi:** Thank you very much, Madam Speaker. First of all I would like to join my voice to those who have been inspired by the speech of His Excellency President Kaguta Museveni and also pay tribute to the people of Uganda for the warm welcome during our Fourth Meeting, Second Session and Third Assembly.

I support the motion for two reasons. As it appears in the report, it is coming to finance some line budget which was voted but which was not yet funded and congratulate the Secretariat for securing the funds.

Although I support the motion, to cope with the budget process or to be formalising that, people must get in time some budget review to know exactly what we have voted, what we have spent until the time and for what sector has taken some big share so that we can see if we can make new priorities during the supplementary budget. So I support the motion.

**The Speaker:** Thank you very much.

**Ms Mumbi Ng'aru (Kenya):** Thank you very much, Rt hon. Speaker. I am not a member of this committee and I stand to support the motion. I am simple. The reason I want to support them is because they work and they are doing a very difficult job. Walking with two bowls, one is a begging bowl and the other one is a dispensing bowl and you are able to bring a budget like this one with your balancing act. I want to thank the office of the Secretary General, the office of the DSG, the Chair Council, the members of that committee.

A member stood and said, our budget is 70 percent donor funded so you have a bowl that has donor funding, partnership fund and a better term is development partners. It is still not your money. You do not know when it is coming. You have priorities from all the Organs and institutions of EAC. EALA with their ... and I do not know what else yet you are able to beat the deadlines, you are able to make sense and put it in a document like this one. I want to thank you and support the appropriation budget. Thank you.



**Mr. Pierre Celestin Rwigema (Rwanda):** Thank you, Madam Speaker for giving me the floor. I am not a member of this committee but I rise to support this motion and to thank the Chair and his committee for the work well done and also the members of his committee.

I also want to thank the Secretariat because when you go through this supplementary budget,. You see that there was an effort to mobilise money from different donors; USAID, European Union, World Bank. But I think it can also be diversified and get more donors also.

I would also like to invite my colleagues hon. Members that you can see how to get internal funding by not depending on the donors because we can see how these curtail our activities. If we can bring some motions looking at how we can get money through our communities and it is possible. I promise to also work on it and we see how we can in the future get some funding through our communities.

Madam Speaker, on operating budgets, sometimes it is very hard to give a go ahead for supplementary budget if you cannot receive a report of how the money has been used. It is sometimes hard and confusing. I think in the future for any kind of supplementary budget, it would be better if we have a report of

how the money has been used and then we can adjust and verify. As a member of the Accounts Committee, I know what I am saying. It would be better and we can get more facilities when we have done so.

Madam Speaker, I will be brief and I can even end on what I have said. Thank you very much.

**The Speaker:** Thank you very much. Hon. Kiangoi, conclude on this.

**Mr. Joseph Kiangoi Ombasa (Kenya):** Thank you, honourable Speaker for this opportunity. I also want to thank the Committee of General Purpose for its report and the Executive for the work they have done so far.

Madam Speaker, the purpose for which they are seeking this supplementary budget approval is valid. I cannot say that it is not valid. I have read through the document and it is valid. I only want to caution on one thing. When you ask for money, they have said that it is to fill in the gaps of areas where we would not either find necessary funds. But when you ask for funds, it means that you are in deficit, that you do not have the funds but when you get the funds, you should as a matter of principle be able to utilise it well.

I have noticed and I think it is noticed by this House in its oversight role that sometimes the use of money, whether donor funded or contributions from the Partner States is not properly used. The principle of consensus has been overstretched so that there are so many conferences following each other, conference over conference, on expert's advice, review of reviews to the extent that in a conference that I once attended, I found people persuading each other to somehow to say that they had not agreed.

A question could come for example, are you sure you are okay with this issue? Somebody would say I am not very sure let us take it next time. That kind of misuse of funds is what the Secretariat ought to be aware about, be vigilant about like they are vigilant in resourcing for these funds. Let them also look at the way it is used so that we can save on this money that is scarce. I thank you, Madam Speaker.

**The Speaker:** Thank you very much, hon. Members. I wish to invite the Chair, Council to conclude on this debate.

**Mr. Bageine: Thank you very much, Madam Speaker. I would like to take this opportunity to thank the committee of General Purpose for a job well done and presenting to this House a report that is supportive of the**

**request for the supplementary budget approval.**

**Madam Speaker, when I stood here yesterday to justify the need for the approval of the supplementary budget, I gave all the reasons in support and I am happy that the committee and**



**members who spoke are all in support of this motion.**

**Having said that, Madam Speaker, members have raised a number of issues which I would like to briefly comment on. One the issue of midterm report and recommendation that this**

**should be done before the next meeting in Kigali. Madam Speaker, I want to assure this House that this will be done.**

**Madam Speaker, there has also been an issue raised on status report on the implementation or use of the budget before**

**supplementary budgets are brought for consideration by the House. I have taken note of this and we will bring it up in the next meeting of Council of Ministers so that we ensure that again this is done.**

**Madam Speaker, the issue of similarities and items that are being funded has been explained but I appreciate the concern raised by members and we will have time to look at these so that we avoid any possibility of duplication.**

**Madam Speaker, a point was raised on Executive promises and statements made in this House which appear not to have been fulfilled. It is only six months ago when I stood here presenting the budget of the Financial year 2013-2014. I**

**made some promises which are still alive and I want to reassure this House that as we move on, we will ensure that whatever promises we make and statements in this House will be fulfilled.**

**Madam Speaker again the question of performance of the budget report. I have already touched on this and said that we will make sure that this is done.**

**Madam speaker, involvement of civil society including all the other elements within our**

**communities. I take note of this  
and I am one of the supporters  
of involving the civil society, the  
Private Sector in terms of  
business development,  
industrialisation and so on and  
the Council of Ministers has not**



**lost sight of this. We will  
continue following it up.**

**Madam Speaker, involvement of  
the General Purposes  
Committee in the budgetary  
process. I want to reiterate  
what I said and indeed during  
the last budget conference we**

**had in Arusha, the members of the committee were invited and I would like to see them participate more in the budgetary process so that everybody is on board, everybody is aware of what is happening. To me this will make**

**life easy for everybody including  
the Executive.**

**Madam Speaker, an issue has  
been raised on the project staff  
payments vis-à-vis the  
permanent staff. This issue has  
come up quite often and  
answers have been given; same**

**answers as before, that the project staff are temporary staff and although they may appear to be earning much more, there is no security of tenure of office for these people as opposed to permanent staff who have security of tenure and while**

**they appear to be earning less, they are compensated by that security of tenure.**

**Madam Speaker, one member raised an issue relating to spouses of members of EALA. I do not know whether that was it but if that was the issue, the**

**members of EALA are not in  
employment of East African  
Community and therefore as  
political leaders, I do not know  
that we can devise policies that  
would bring on board  
allowances and so on for the**

**spouses. I think that is going to be very difficult.**

**Madam Speaker I have already mentioned the differences of pay between permanent staff and the project staff and I need not repeat this.**

**Madam Speaker, we are all concerned about the heavy dependence on donor financing of our Community, our projects and activities. As you will recollect, the Council of Ministers proposed that we look at alternative financing of our**



**Community through a levy of one percent on the value of external trade imports; imports from outside our region.**

**This matter was submitted, presented to the Summit and the Summit gave us a directive to review the proposal further**

**and probably come up with a hybrid proposal that would deal with the value of imports and a levy on the value of imports and the other one some other sourcing.**

**We are working on this and we shall be presenting a report to**

**the next Summit. We believe that this would help us to be more self-reliant and therefore become more predictable in our budgetary process instead of what has been raised here coming now and again with supplementary budgets simply**

**because we do not have the funds and depend on donors.**

**Having said that, let me also say that we appreciate the donor assistance who are helping us to run our Community activities and I want to assure this House that we are not, in accepting**

**this assistance, being manipulated by anyone. We are on course and we will continue doing the things that we should do as East Africans.**

**Madam Speaker, last item I think somebody talked about the institutional review. I**

**believe when we met here last week, the Chair of the Council spoke about this in her statement. I want to reiterate what she said that come the next Summit in April, we will conclude decisively about the institutional review.**

**I want to assure the members of this august House that we have also been concerned about this institutional review that has dragged on for years and has impacted negatively on the performance of the Secretariat. We need to conclude this so that**

**we can have adequate staff in our Secretariat to carry out the enormous work that is expected from them.**

**Madam Speaker, once again I would like to thank members for the positive attitude and remarks made about this**



**supplementary budget and I want to assure members of this House that the Council of Ministers and the Secretariat in the new method of work that has been agreed upon, will work together in tandem with this august House. I thank you.**

**The Speaker:** Thank you very much. I appreciate Dr Martin would have come in earlier but he doesn't have to because the Chair has cleared most of the concerns. We could move to the next stage.

Hon. Members, the motion in the floor is that this Assembly do resolve itself into a Committee of Ways and Means and Committee of Supply to consider and approve the supplementary expenditure of US\$ 2,143,960 to the budget of the East African Community for the Financial Year 2013-2014. I now put the question.

*(Question put and agreed to.)*

COMMITTEE OF WAYS AND MEANS AND COMMITTEE OF SUPPLY

THE SUPPLEMENTARY EXPENDITURE IN COMMITTEE OF WAYS AND MEANS AND  
COMMITTEE OF SUPPLY BY WAY OF MOTION

**The Minister of State for EAC Affairs, Uganda (Mr. Shem Bageine)**

**(Ex-Officio):** Madam Chairperson, I beg to move that the Committee of Supply do consider and approve supplementary budget estimates of US\$ 2,143,960 to the budget of the East African Community Secretariat for the Financial Year 2013-2014. I beg to move.

**The Chairperson:** Seconder? Seconded. Hon. Members the proposal is on the floor. I now propose the question that a total sum of

US\$ 2,143,960 under Vote 001 be provided as supplementary expenditure for the expenses of the East African Community Secretariat for the year 2013-2014.

I now put the question that a total sum of US\$ 2,143,960 under Vote 001 be provided as supplementary expenditure for the expenses of the East African Community Secretariat for the year 2013-2014.

I now put the question.

*(Question put and agreed to.)*

MOTION FOR THE HOUSE TO RESUME

**The Acting Chairperson, Council of Ministers (Mr. Shem Bageine):**

Madam Chairperson, I beg to move that the House do resume and the Committee of Supply reports thereof. I beg to move.

**The Chairperson:** Seconded. I now put the question that the House do resume.

*(Question put and agreed to.)*

REPORT OF THE COMMITTEE OF WAYS AND MEANS AND COMMITTEE OF  
SUPPLY

**The Acting Chairperson, Council of Ministers (Mr. Shem Bageine):**

Madam Speaker, I beg to report that the Committee of Supply has considered and approved a supplementary budget of US\$ 2,143,960 for the East African Community Secretariat for the Financial Year 2013-2014. I beg to move

**The Speaker:** Seconded. I can see the honourable minister from Tanzania has seconded.

MOTION FOR ADOPTION OF THE REPORT OF THE COMMITTEE OF WAYS AND  
MENAS AND COMMITTEE OF SUPPLY

**The Acting Chairperson, Council of Ministers (Mr. Shem Bageine):**

Madam Speaker, I beg to move that the report of the Committee of supply be adopted. I beg to move.

**The Speaker:** Seconded by CTC and Dr Abdallah. I now put the question that the report of the committee be adopted.

*(Question put and agreed to.)*

THE EAST AFRICAN COMMUNITY SUPPLEMENTARY APPROPRIATION BILL,  
2014 FOR SECOND READING BY WAY OF MOTION

**The Acting Chairperson, Council of Ministers (Mr. Shem Bageine):**

Madam Speaker, I beg to move that the East African supplementary

Appropriation Bill, 2014 be read for the Second Time. I beg to move.

**The Speaker:** Seconder? Hon. Dr Abdallah. Chair, Council justification.

**Mr. Bageine:** Madam Speaker, I thank the members of this august House and the Committee of Supply for approving and endorsing the request of this supplementary budget and I request that we give legal effect to this request by passing this Bill. I thank you.

**The Speaker:** I am being advised that at this juncture the Committee Chair of General Purpose if you have a comment. If you do not have any objection then I will put the question.

**Dr. Nduwimana:** I do not have many comments to make but I want to mention that hon. Bazivamo has proposed an amendment to the report and I would think that he is right and I accept that this recommendation be taken into account. That recommendation is-

**The Speaker:** Dr Martin, they will be moved when we go to the Committee Stage. It is good you have notified the House that there will be amendments to the Bill. I now propose the question that the East African Community Supplementary Appropriation Bill, 2014 be read for the Second Time.

*(Question put and agreed to.)*

SECOND READING OF THE BILL

THE EAST AFRICAN COMMUNITY SUPPLEMENTARY APPROPRIATION BILL,  
2014 HAS BEEN READ FOR THE SECOND TIME

BILLS'

COMMITTEE STAGE

THE EAST AFRICAN COMMUNITY SUPPLEMENTARY APPROPRIATION BILL,  
2014 IN COMMITTEE STARTING WITH CLAUSE 1

Clause 1

**The Chairperson:** Hon. Members, I propose the question that Clause 1 be part of the Bill. I now put the question that Clause 1 be part of the Bill.

*(Question put and agreed to.)*

Clause 2

**The Chairperson:** Hon. Members, I now propose the question that Clause 2 be part of the Bill. I now put the question that Clause 2 be part of the Bill.

*(Question put and agreed to.)*

The Schedule

**The Chairperson:** Hon. Members, I propose the question that the Schedule be part of the Bill. I now put the question that the Schedule be part of the Bill.

*(Question put and agreed to.)*

The Title

**The Chairperson:** Hon. Members, I propose the question that the Title be part of the Bill. I now put the question that the Title be part of the Bill.

*(Question put and agreed to.)*

MOTION FOR THE HOUSE TO RESUME

**The Acting Chairperson, Council OF Ministers (Mr. Shem Bageine):**  
Madam Chairperson, I beg to move that the House do resume and the Committee of the Whole House reports thereto. I beg to move.

**The Chairperson:** Seconded. Hon. Members, the question on the floor is that the Whole House do resume.

*(Question put and agreed to.)*

REPORT OF THE COMMITTEE OF THE WHOLE HOUSE

The Acting Chairperson, Council of Ministers (Mr. Shem Bageine):  
Madam Speaker, I beg to report that the Committee of the Whole House Supply has considered the Bill entitled the East African Supplementary Appropriation Bill, 2014 and passed it without amendments. I beg to report.

**The Speaker:** Seconded.

MOTION FOR ADOPTION OF THE REPORT FROM THE COMMITTEE OF THE  
WHOLE HOUSE

**The Acting Chairperson, Council of Ministers (Mr. Shem Bageine):**

Madam Speaker, I beg to move that the report of the Committee of the Whole House be adopted. I beg to move.

**The Speaker:** Hon. Members, the motion on the floor is that the report of the Whole House be adopted. I now put the question.

*(Question put and agreed to.)*

THE EAST AFRICAN COMMUNITY SUPPLEMENTARY APPROPRIATION BILL,  
2014 FOR THIRD READING BY WAY OF MOTION

**The Acting Chairperson, Council of Ministers (Mr. Shem Bageine):**

Madam Speaker, I beg to move that the East African Supplementary Appropriation Bill, 2014 be read for the Third Time and do pass.  
I beg to move.



**The Speaker:** Secunder? Hon. Dr Abdallah, hon. Counsel to the Community, hon. Kaahwa. I now put the question that the East African Community Supplementary Appropriation Bill, 2014 be read for the Third Time. I now put the question.

*(Question put and agreed to.)*

THIRD READING OF THE EAST AFRICAN COMMUNITY SUPPLEMENTARY  
APPROPRIATION BILL, 2014

A BILL FOR AN ACT ENTITLED THE EAST AFRICAN COMMUNITY  
SUPPLEMENTARY APPROPRIATION ACT, 2014

**The Speaker:** Hon. Members we have been able to successfully pass this very important Bill. I want to recognise your contribution and enthusiasm in supporting this Bill. I also want to say that the very useful comments you made on the general budgetary process should be taken by both the Chair, Council of Ministers, by the Council of Ministers and the East African Community Secretariat for the betterment of the workings of the Community. I want to thank you and congratulate you.

With that hon. Members, we have come to the end of our business today. Again we have also come to the end of our plenary sitting of the Fourth Meeting of the Second Session sitting here in Kampala. We deserve a clap.

Thank you very much for your commitment and enthusiasm that we have gone all the way without challenges of quorum and without other challenges. Maybe most of us are well and on our feet so we thank God Almighty that we have been able to go through this long but yet very fruitful meeting.

I want to take the opportunity to thank most heartedly the Rt hon. Speaker of Parliament of Uganda, Rt hon. Rebecca Kadaga, the Rt hon. Deputy Speaker for the graciousness they have given us in allowing us to use the Chambers and precinct of Parliament of Uganda without limitation and I think we have enjoyed our stay in Kampala. We would like to have this appreciation recorded on the *Hansard*.

Allow me in the same breath on your behalf to appreciate the Clerk of Parliament of Uganda, the parliamentary staff. Many of those who are in the Chamber who have been helping us in the Chamber and others who have been facilitating us in the various committee areas and other amenities; the canteen the library and the places of convenience.

You will appreciate that Parliament is on recess but these people have been working 24 hours and we appreciate including the security. We want to thank them.

As we conclude, I also want to thank all those East Africans of Ugandan origin who have accommodated us in our various hotels, those who have transported us and those who have been of use in terms of making our life comfortable in Uganda. I want to thank them very much and I want to mention that we shall come again to Uganda because Uganda is also our home.

As we conclude, I want to let you know that the Chairperson, Council of Ministers hon. Shem Bageine- I think I should add emeritus who has been holding the portfolio of the Chairperson Council of Ministers but also who is the Minister of EAC of Uganda has graciously invited us for cocktail tonight at Imperial Royale.

Members, this will be the most exciting time when you do not have a report to write or when you do not even have to think about coming back again to the Chamber. So enjoy the evening and take every moment of it to memorise your stay in Uganda.

House is adjourned sine die.

*(The House rose at.. p.m. and adjourned sine die.)*